#### 109TH CONGRESS 2D SESSION

## H. R. 4968

To provide for the expeditious disclosure of records relevant to the life and death of Tupac Amaru Shakur.

#### IN THE HOUSE OF REPRESENTATIVES

March 15, 2006

Ms. McKinney introduced the following bill; which was referred to the Committee on Government Reform, and in addition to the Committee on Rules, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

### A BILL

To provide for the expeditious disclosure of records relevant to the life and death of Tupac Amaru Shakur.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Tupac Shakur Records Release Act of 2006".
- 6 (b) Table of Contents.—The table of contents for
- 7 this Act is as follows:
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Findings, declarations, and purposes.
  - Sec. 3. Definitions.
  - Sec. 4. Tupac Amaru Shakur Records Collection at the National Archives.

- Sec. 5. Citizens Advisory Committee.
- Sec. 6. Review, identification, transmission to the National Archives, and public disclosure of related records by Government offices.
- Sec. 7. Postponement of public disclosure of records.
- Sec. 8. Review of records by Archivist.
- Sec. 9. Disclosure of materials under seal of court.
- Sec. 10. Private right of action.
- Sec. 11. Rules of construction.
- Sec. 12. Authorization of appropriations.
- Sec. 13. Records pending.
- Sec. 14. Whistleblower protection.
- Sec. 15. Severability.

#### SEC. 2. FINDINGS, DECLARATIONS, AND PURPOSES.

- 2 (a) Findings and Declarations.—The Congress
- 3 finds and declares that—
- 4 (1) all Government records related to the life
- 5 and death of Tupac Amaru Shakur should be pre-
- 6 served for historical and governmental purposes;
- 7 (2) all Government records concerning the life
- 8 and death of Tupac Amaru Shakur should carry a
- 9 presumption of immediate disclosure, and all records
- should be eventually disclosed to enable the public to
- become fully informed about the history surrounding
- his life and death;
- 13 (3) legislation is necessary to create an enforce-
- able, independent, and accountable process for the
- public disclosure of such records;
- 16 (4) legislation is necessary because Government
- 17 records related to the life and death of Tupac
- Amaru Shakur would not otherwise be subject to
- 19 public disclosure;

1	(5) legislation is necessary because the Freedom
2	of Information Act, as implemented by the executive
3	branch, is not sufficient to ensure the timely public
4	disclosure of records relating to the life and death
5	of Tupac Amaru Shakur; and
6	(6) only in the rarest cases is there any legiti-
7	mate need for continued protection of such records
8	(b) Purposes.—The purposes of this Act are—
9	(1) to provide for the creation of the Tupac
10	Amaru Shakur Records Collection at the National
11	Archives and a second repository at the Tupac
12	Amaru Shakur Center for the Arts in Stone Moun-
13	tain, Georgia; and
14	(2) to require the expeditious public trans-
15	mission to the Archivist and public disclosure (in-
16	cluding by electronic means) of such records.
17	SEC. 3. DEFINITIONS.
18	In this Act, the following definitions apply:
19	(1) The term "Archivist" means the Archivist
20	of the United States.
21	(2) The term "Citizens Advisory Committee"
22	means the Citizens Advisory Committee appointed
23	under section 5.

- (3) The term "Collection" means the Tupac Amaru Shakur Records Collection established under section 4.
  - (4) The term "Executive agency" means an Executive agency as defined in subsection 552(f) of title 5, United States Code, and includes any Executive department, military department, Government corporation, Government controlled corporation, or other establishment in the executive branch of the Government, including the Executive Office of the President, or any independent regulatory agency.

#### (5) The term "Government office" includes—

- (A) all current, past, and former departments, agencies, offices, divisions, foreign offices, bureaus, and deliberative bodies of any Federal, State, or local government and includes all inter- or intra-agency working groups, committees, and meetings that possess or created records relating to the life and death of Tupac Amaru Shakur; and
- (B) any office of the Federal Government that has possession or control of related records, including any executive branch office or agency, and any independent agency.

- 1 (6) The term "identification aid" means the 2 written description prepared by the Archivist for 3 each record as required by section 6.
  - (7) The term "National Archives" means the National Archives and all components thereof, including Presidential archival depositories established under section 2112 of title 44, United States Code.
  - (8) The term "official investigation" means the reviews of the activities or death of Tupac Amaru Shakur conducted by any Federal, State or local agency either independently, or at the request of any Government official.
  - (9) The term "originating body" means the Executive agency or other governmental entity that created a record or particular information within a record.
  - (10) The term "public interest" means the compelling interest in the prompt public disclosure of related records for historical and governmental purposes and for the purpose of fully informing the American people about the history surrounding the life and death of Tupac Amaru Shakur
  - (11) The term "record" includes a book, paper, map, photograph, sound or video recording, machine readable material, computerized, digitized, or elec-

1	tronic information, regardless of the medium on
2	which it is stored, or other documentary material or
3	physical evidence or artifact regardless of its phys-
4	ical form or characteristics.
5	(12) The term "related record" includes all
6	public records, regardless of how labeled or identi-
7	fied, that document, describe, report on, analyze or
8	interpret activities, persons, or events reasonably re-
9	lated to the life and death of Tupac Amaru Shakur
10	and investigations of or inquiries into his life or
11	death, including a record—
12	(A) that was created or made available for
13	use by, obtained by, or otherwise came into the
14	possession of—
15	(i) any Executive agency;
16	(ii) any independent agency;
17	(iii) any Government office; or
18	(iv) any State or local law enforce-
19	ment office that provided support or assist-
20	ance or performed work in connection with
21	any Government inquiry into the life and
22	death of Tupac Amaru Shakur; or
23	(B) that is any of the following:
24	(i) A record created in the course of
25	a Federal, State, or local governmental in-

1	vestigation that is no longer in possession
2	of the Federal, State, or local government.
3	(ii) A record located at, or under the
4	control of—
5	(I) record repositories and ar-
6	chives of a Federal, State, or local
7	government;
8	(II) an individual who possesses
9	the record by virtue of service with a
10	Government office;
11	(III) a person, including an indi-
12	vidual or corporation, who obtained
13	such record from Government sources
14	or individuals identified in this Act; or
15	(IV) a person, including an indi-
16	vidual or corporation, who created or
17	has obtained such record from sources
18	other than those identified in this
19	clause.
20	(iii) A record of a Federal or State
21	criminal or civil court, including a record
22	under seal released in accordance with sec-
23	tion 9.
24	(iv) A record generated by a foreign
25	government.

- 1 (v) A record in possession of a con-2 tractor of the Federal Government.
  - (vi) All records collected by or segregated by all Federal, State, and local government agencies in conjunction with any investigation or analysis of or inquiry into the life and death of Tupac Amaru Shakur, including any intra-agency investigation or analysis, any interagency communications, or any intra-agency collection or segregation of documents and other materials regarding the life and death of Tupac Amaru Shakur.

(vii) All documents used by Government offices and agencies during their declassification review of related records as well as all other documents, indices, and other material, including but not limited to those that disclose cryptonyms, code names, or other identifiers that appear in related records that would reasonably constitute a related record or would assist in the identification, evaluation, or interpretation of a related record, including—

1	(I) with respect to records that
2	are identified with respect to a par-
3	ticular person, all records relating to
4	that person that use or reflect the
5	true name or any other name, pseu-
6	donym, codeword, symbol, number,
7	cryptonym, or alias used to identify
8	that person;
9	(II) with respect to records that
10	are identified with respect to a par-
11	ticular operation or program, all
12	records pertaining to that program by
13	any other name, pseudonym
14	codeword, symbol, number, or
15	cryptonym; and
16	(III) any other record that does
17	not fall within the scope of a related
18	record as described in the Act, but
19	which has the potential to enhance
20	enrich, and broaden the historical
21	record of the life and death of Tupac
22	Amaru Shakur.
23	(13) The term "third agency" means a Govern-
24	ment agency that originated a related record that is
25	in the possession of another agency.

#### SEC. 4. TUPAC AMARU SHAKUR RECORDS COLLECTION AT 2 THE NATIONAL ARCHIVES. 3 (a) IN GENERAL.—(1) Not later than 60 days after the date of enactment of this Act, the National Archives 4 5 shall commence establishment of a collection of records to be known as the "Tupac Amaru Shakur Records Collec-7 tion." In so doing, the Archivist shall ensure the physical integrity and original provenance of all records. The Col-9 lection shall consist of originals or record copies of all Gov-10 ernment records relating to the life and death of Tupac 11 Amaru Shakur, which shall be transmitted to the National Archives in accordance with section 2107 of title 44, 13 United States Code. The Archivist shall prepare and publish a subject guidebook and index to the collection, including the central directory described in paragraph (2)(B), which shall be available to the public and searchable elec-17 tronically. 18 (2) The Collection shall include— 19 (A) all related records— 20 (i) that have been transmitted to the Na-21 tional Archives or disclosed to the public in an 22 un-redacted form prior to the date of enactment 23 of this Act, or were so transmitted or disclosed 24 and reclassified prior to such date of enact-25 ment;

1	(ii) that are required to be transmitted to
2	the National Archives;
3	(iii) the disclosure of which is postponed
4	under this Act; or
5	(iv) that meets the definition of a related
6	record but is discovered after completion of the
7	record review under section 6(c) or termination
8	of activities of the Archivist under this Act
9	under section 8(f); and
10	(B) a central directory comprised of identifica-
11	tion aids created for each record transmitted to the
12	Archivist under section 6.
13	(b) Use of Secondary Location for Portion of
14	Collection.—
15	(1) In General.—The Archivist shall enter
16	into an agreement with the Tupac Amaru Shakur
17	Center for the Arts in Stone Mountain, Georgia, or
18	another location agreed to by the family of Tupac
19	Shakur, for the establishment of a secondary loca-
20	tion for a complete copy of an appropriate portion
21	(not including physical artifacts) of the Collection—
22	(A) which will provide a maximum level of
23	public access to copies of the portion of the Col-
24	lection involved; and

- 1 (B) which will encourage continuing study 2 and education regarding the life and death of 3 Tupac Amaru Shakur.
- TREATMENT OF COLLECTION AT 4 SEC-5 ONDARY LOCATION.—The copies of the portion of 6 the Collection maintained at the secondary location 7 pursuant to this subsection, and the entity respon-8 sible for maintaining such copies of the collection 9 under the agreement entered into under this sub-10 section, shall be subject to the same terms, condi-11 tions, and requirements as apply under this Act to 12 the portion of the Collection maintained at the Na-13 tional Archives and the Archivist.
- (c) AVAILABILITY OF COLLECTION AT ARCHIVES AND
  ELECTRONICALLY.—Each item in the Collection (as described in subsection (a)(2)), other than an artifact or a
  record the disclosure of which is postponed under this Act,
  shall be available to the public for inspection and copying
  at the National Archives and through an electronic format
  within 30 days after its transmission to the National Archives.
- 22 (d) Fees for Copying.—The Archivist shall—
- 23 (1) charge fees for copying such records; and

- 1 (2) grant waivers of such fees pursuant to the
- 2 standards established by section 552(a)(4) of title 5,
- 3 United States Code.
- 4 (e) Additional Requirements.—(1) The Collec-
- 5 tion shall be preserved, protected, archived, and made
- 6 available to the public at the National Archives.
- 7 (2) Whenever artifacts are included in the Collection,
- 8 it shall be sufficient to comply with this Act if the public
- 9 is provided with access to photographs, drawings, or simi-
- 10 lar materials depicting the artifacts. Additional display,
- 11 examination, or testing by the public of artifacts in the
- 12 Collection shall occur if there is a reasonable claim that
- 13 such examination or testing will reveal aspects of the arti-
- 14 fact that cannot be determined from such photographs or
- 15 depictions, and shall occur under the terms and conditions
- 16 established by the National Archives to ensure their pres-
- 17 ervation and protection for prosperity.
- 18 (3) The National Archives, in consultation with its
- 19 Information Security Oversight Office, shall ensure the se-
- 20 curity of the records in the Collection that qualify for post-
- 21 ponement of public disclosure pursuant to section 7.
- 22 SEC. 5. CITIZENS ADVISORY COMMITTEE.
- 23 (a) Appointment.—Not later than 60 days after the
- 24 date of enactment of this Act, the Archivist shall appoint
- 25 an independent Citizens Advisory Committee, subject to

- 1 the Federal Advisory Committee Act (5 U.S.C. App.) from
- 2 candidates solicited from and nominated not later than 30
- 3 days after the date of the enactment of this Act by non-
- 4 governmental organizations from the Society of American
- 5 Archivists, the National Bar Association, the Black Cau-
- 6 cus of the American Library Association, Inc., the Na-
- 7 tional Conference of Black Political Scientists, and the
- 8 civil rights, civil liberties, entertainment and African
- 9 American communities, which shall consist of ap-
- 10 pointees—
- 11 (1) who have not had any previous involvement
- 12 with any official investigations into the life and
- death of Tupac Amaru Shakur;
- 14 (2) who were never employed or engaged by any
- 15 Federal, State, or local intelligence or law enforce-
- ment agency that generated or that is required to
- transmit to the Archivist under section 6 any related
- 18 record;
- 19 (3) who shall be impartial private citizens, none
- of whom is presently employed by any branch of the
- 21 Government:
- 22 (4) who shall be distinguished persons of high
- 23 national professional reputation in their respective
- fields who are capable of exercising the independent
- and objective judgment necessary to the fulfillment

- of their role in ensuring and facilitating the review, transmission to the public, and public disclosure of records related to the life and death of Tupac
- 4 Shakur;

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- 5 (5) who possess an appreciation of the value of 6 such material to the public, scholars, and govern-7 ment; and
- 8 (6) who include at least 3 scholars in current 9 history, at least 3 members of the civil rights com-10 munity, at least 3 experts on civil liberties, and at 11 least one member of the immediate family of Tupac 12 Amaru Shakur.

#### (b) Nominations.—

- (1) If an organization described in subsection
  (a) does not recommend at least 2 nominees meeting
  the qualifications stated in that subsection, by the
  date that is 45 days after the date of enactment of
  this Act, the Archivist shall consider for nomination
  the persons recommended by the other organizations
  or communities described in subsection (a).
- 21 (2) The Archivist may request an organization 22 described in subsection (a) to submit additional 23 nominations.
- 24 (c) Compensation.—The Citizens Advisory Com-25 mittee shall not be compensated, but shall meet at its dis-

- 1 cretion at least twice each year to advise and assist the
- 2 Archivist in the full implementation of this Act, includ-
- 3 ing—
- 4 (1) suggestions to assist in the location of all
- 5 related records,
- 6 (2) review of the public reasons for postpone-
- 7 ment decisions and appeals regarding related
- 8 records,
- 9 (3) recommendations for subpoena of records or
- 10 enforcement of the Act,
- 11 (4) evaluations regarding cooperation of Gov-
- 12 ernment agencies and entities, and
- 13 (5) participation in annual reviews and reports
- by the Archivist.
- 15 (d) Vacancy.—A vacancy on the Citizens Advisory
- 16 Committee shall be filled in the same manner as specified
- 17 for original appointment within 30 days after the occur-
- 18 rence of the vacancy. Nominations for a vacancy shall be
- 19 made by the organizations and communities described in
- 20 subsection (a).
- 21 (e) Chairperson.—The Members of the Citizens
- 22 Advisory Committee shall elect one of its members as
- 23 chairperson at its initial meeting.
- 24 (f) Removal of Citizens Advisory Committee
- 25 Member.—

- 1 (1) IN GENERAL.—No member of the Citizens
  2 Advisory Committee shall be removed from office,
  3 other than—
  - (A) by impeachment and conviction; or
  - (B) by the action of the Archivist for inefficiency, neglect of duty, malfeasance in office, physical disability, mental incapacity, failure to meet, falsification of any qualifications under subsection (a)(1), or any other condition that substantially impairs the performance of the member's duties.

#### (2) Report.—

- (A) Facts and Grounds.—If a member of the Citizens Advisory Committee is removed from office, and that removal is by the Archivist, not later than 10 days after the removal the Archivist shall submit to the Committee on Government Reform of the House of Representatives and the Committee on Homeland Security and Governmental Affairs of the Senate a report specifying the facts found and the grounds for the removal.
- (B) Publication.—The Archivist shall publish in the Federal Register a report submitted under paragraph (2), except that the Ar-

chivist may, if necessary to protect the rights of
a person named in the report or to prevent
undue interference with any pending prosecution, postpone or refrain from publishing any or
all of the report until the completion of such
pending cases or pursuant to privacy protection
requirements in law.

#### (3) Judicial Review.—

- (A) CIVIL ACTION.—A member of the Citizens Advisory Committee removed from office may obtain judicial review of the removal in a civil action commenced in the United States District Court for the District of Columbia.
- (B) Reinstatement.—The member may be reinstated or granted other appropriate relief by order of the court.

# 17 SEC. 6. REVIEW, IDENTIFICATION, TRANSMISSION TO THE 18 NATIONAL ARCHIVES, AND PUBLIC DISCLO19 SURE OF RELATED RECORDS BY GOVERN20 MENT OFFICES.

#### (a) In General.—

(1) Preparation for review.—As soon as practicable after the date of enactment of this Act, each Government office shall identify and organize its records relating to the life and death of Tupac

1	Amaru Shakur and prepare them for transmission to
2	the Archivist for inclusion in the Collection.
3	(2) Determination of use of originals or
4	COPIES.—
5	(A) For purposes of determining whether
6	originals or copies of related records are to be
7	made part of the Collection established under
8	this Act, the following shall apply:
9	(i) In the case of papers, maps, and
10	other documentary materials, the Archivist
11	may determine that record copies of Gov-
12	ernment records, either the signed original,
13	original production, or a reproduction that
14	has been treated as the official record
15	maintained to chronicle government func-
16	tions or activities may be placed in the
17	Collection.
18	(ii) In the case of other papers, maps,
19	and other documentary material, the Ar-
20	chivist may determine that a true and ac-
21	curate copy of a record in lieu of the origi-
22	nal may be placed in the Collection.
23	(iii) In the case of photographs, the
24	original negative, whenever available (oth-
25	erwise the nearest generation print that is

1	a true and accurate copy), may be placed
2	in the Collection.
3	(iv) In the case of motion pictures
4	the camera original, whenever available
5	(otherwise the earliest generation print
6	that is a true and accurate copy) may be
7	placed in the Collection.
8	(v) In the case of sound and video re-
9	cordings, the original recording, whenever
10	available (otherwise the earliest generation
11	copy that is a true and accurate copy) may
12	be placed in the Collection.
13	(vi) In the case of machine-readable
14	information, a true and accurate copy of
15	the original (duplicating all information
16	contained in the original and in a format
17	that permits retrieval of the information)
18	may be placed in the Collection.
19	(vii) In the case of artifacts, the origi-
20	nal objects themselves shall be placed in
21	the Collection at the National Archives.
22	(B) To the extent records from foreign
23	governments are included in the Collection, cop-
24	ies of the original records shall be sufficient for
25	inclusion in the Collection.

- 1 (C) In cases where a copy, as defined in 2 subparagraph (D), is authorized by the Archi-3 vist to be included in the Collection, the Archi-4 vist may require that a copy be certified if, in 5 the discretion of the Archivist, the Archivist de-6 termines a certification to be necessary to en-7 sure the integrity of the Collection. In cases 8 where an original, as defined in subparagraph 9 (A), is required for inclusion in the Collection, 10 the Archivist may, at the discretion of the Archivist, accept the best available copy. In such 12 cases that records included in the Collection, 13 whether originals or copies, contain illegible 14 portions, such records shall have attached 15 thereto a certified transcription of the illegible 16 language to the extent practicable.
  - (D) For purposes of implementing this Act, the term "copy" means true and accurate photocopy duplication by a means appropriate to the medium of the original record that preserves and displays the integrity of the record and the information contained in it.
  - (E) Nothing in this paragraph shall be interpreted to suggest that additional copies of any related records contained in the Collection

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1 are not also related records that may also be 2 placed in the Collection.

- (F) Nothing in this paragraph shall be interpreted to prevent or to preclude copies of any electronic related records from being reformatted electronically in order to conform to different hardware or software requirements of audiovisual or machine-readable formats if such is the professional judgment of the National Archives.
- (3) Related records.—In carrying out this section, a Government office may not destroy, alter, or mutilate in any way a related record.

#### (4) Prior disclosure.—

- (A) Except as provided in subparagraph (B), in carrying out this section, a Government office may not withhold, redact, postpone for public disclosure, or reclassify a related record that was made available or disclosed to the public prior to the date of enactment of this Act.
- (B) For purposes of subparagraph (A), a Government office may withhold names or identifies, consistent with the requirements of section 6, in a related record created by a person or entity outside government.

1	(b) Custody of Related Records Pending Re-
2	VIEW.—During the review by a Government office, the
3	Government office shall retain custody of its related
4	records for purposes of preservation, security, and effi-
5	ciency, unless—
6	(1) any oversight Committee requires the phys-
7	ical transfer of records for purposes of conducting
8	an independent and impartial review;
9	(2) it is a third agency record described in sub-
10	section $(c)(2)(C)$ ; or
11	(3) any other records are transferred to the Ar-
12	chives for public disclosure.
13	(c) Review.—
14	(1) In general.—Not later than 180 days
15	after the date of enactment of this Act, each Gov-
16	ernment office shall review each related record in its
17	custody or possession in accordance with paragraph
18	(2).
19	(2) Related records.—In carrying out para-
20	graph (1), a Government office shall—
21	(A) determine which of its records are re-
22	lated records;
23	(B) determine which of its related records
24	have been officially disclosed or publicly avail-
25	able in a complete and un-redacted form;

1	(C)(i) determine which of its related
2	records, or particular information contained in
3	such a record, was created by a third agency or
4	by another Government office; and
5	(ii) transmit to a third agency or other
6	Government office those records, or particular
7	information contained in those records, or com-
8	plete and accurate copies thereof;
9	(D)(i) determine whether its related
10	records or particular information in related
11	records are covered by the standards for post-
12	ponement of public disclosure under this Act
13	and
14	(ii) specify on the identification aid re-
15	quired by subsection (d) the applicable post-
16	ponement provision contained in section 7;
17	(E) organize and make available to the Ar-
18	chivist all related records identified under sub-
19	paragraph (D) the public disclosure of which in
20	whole or in part may be postponed under this
21	Act;
22	(F) organize and make available to the Ar-
23	chivist any record concerning which the office
24	has any uncertainty as to whether the record is

a related record governed by this Act;

1	(G) give priority to—
2	(i) the identification, review, and
3	transmission of all related records publicly
4	available or disclosed as of the date of en-
5	actment of this Act in a redacted or edited
6	form; and
7	(ii) the identification, review, and
8	transmission, under the standards for post-
9	ponement set forth in this Act, of related
10	records that on the date of enactment of
11	this Act are the subject of litigation under
12	section 552 of title 5, United States Code
13	and
14	(H) make available to the National Ar-
15	chives any additional information and records
16	that the Archivist has reason to believe it re-
17	quires for conducting a review under this Act
18	including the following:
19	(i) All training manuals, instructional
20	materials, and guidelines created or used
21	by the Government office in furtherance of
22	its review of related records.
23	(ii) All records, lists, and documents
24	describing the procedure by which the of-

1	fice identified or selected related records
2	for review.
3	(iii) Organizational charts of the of-
4	fice.
5	(iv) Records necessary and sufficient
6	to describe the office's—
7	(I) records policies and schedules;
8	(II) filing systems and organiza-
9	tion;
10	(III) storage facilities and loca-
11	tions;
12	(IV) indexing symbols, marks,
13	codes, instructions, guidelines, meth-
14	ods, and procedures; and
15	(V) search methods and proce-
16	dures used in the performance of the
17	duties of the office under this Act.
18	(v) Reclassification to a higher level,
19	transfer, destruction, or other information
20	(e.g., theft) regarding the status of related
21	records.
22	(d) Identification Aids.—
23	(1) In general.—
24	(A) STANDARD FORM.—Not later than 45
25	days after the date of enactment of this Act,

- the Archivist, in consultation with the appropriate Government offices, shall prepare and make available to all Government offices a standard form of identification or finding aid for use with each related record subject to review under this Act.
  - (B) UNIFORM SYSTEM.—The Archivist shall ensure that the identification aid program is established in such a manner as to result in the creation of a uniform system of electronic records by Government offices that are compatible with each other and which shall be made publicly available and searchable electronically.
  - (2) Printed Copies.—Upon completion of an identification aid under paragraph (1) by the Archivist, a Government office shall—
    - (A) attach a printed copy of the identification aid describing a related record to the related record it describes;
    - (B) when a related record is transmitted to the Archivist pursuant to subsection (e), include with the related record such printed copy of the identification aid, including an indication of whether the record is to be made available im-

1	mediately to the public or recommended for
2	postponement; and
3	(C) make available to the public electroni-
4	cally each identification aid describing a related
5	record, whether or not the record is made avail-
6	able to the public.
7	(e) Transmission to the National Archives.—
8	Each Government office shall—
9	(1) transmit to the Archivist, and make imme-
10	diately available to the public, all related records
11	that can be publicly disclosed, including those that
12	are publicly available on the date of enactment of
13	this Act, without any redaction, adjustment, or with-
14	holding under the standards of this Act; and
15	(2) transmit to the Archivist all related records
16	the public disclosure of which the office recommends
17	be postponed, in whole or in part, under the stand-
18	ards of section 7, to become part of the protected
19	Collection.
20	(f) Publicly Available Records.—Related
21	records which are in the possession of the National Ar-
22	chives on the date of enactment of this Act, and which
23	have been publicly available in their entirety without re-
24	daction, shall be made available in the Collection without

1	any additional review by any authorized office under this
2	Act.
3	(g) Record Availability.—The National Archives
4	and Executive branch agencies shall—
5	(1) charge fees for copying related records;
6	(2) grant waivers of such fees pursuant to the
7	standards established by section 552(a)(4) of title 5,
8	United States Code;
9	(3) permit, when not deemed a risk by the Ar-
10	chivist, the use of personal copying devices, includ-
11	ing, but not limited to, portable scanners, digital
12	cameras, and the like; and
13	(4) make available to the public electronic
14	versions of related records, identification aids, and
15	indexes.
16	SEC. 7. POSTPONEMENT OF PUBLIC DISCLOSURE OF
17	RECORDS.
18	(a) Grounds for Postponement.—Disclosure of
19	related records or particular information in related records
20	to the public may be postponed on the request of an Exec-
21	utive agency or Government office, only after a review and
22	decision by the Archivist, and subject to the limitations
23	of this Act if there is clear and convincing evidence that—
23 24	of this Act if there is clear and convincing evidence that— (1) the threat, as of the time the postponement

- operations, or conduct of foreign relations of the
  United States posed by the public disclosure of the
  related record is of such gravity that it outweighs
  the public interest, and such public disclosure would
  reveal—

  (A) a living intelligence agent whose iden-
  - (A) a living intelligence agent whose identity currently requires protection;
  - (B) an intelligence source or method which is currently utilized, or reasonably expected to be utilized, by the United States Government and which has not been officially disclosed, the disclosure of which would interfere with the conduct of intelligence activities; or
  - (C) any other matter currently relating to the military defense, intelligence operations, or conduct of foreign relations of the United States, the disclosure of which would demonstrably impair the national security of the United States;
  - (2) the public disclosure of the related record would reveal the name or identity of a living person who provided confidential information to the United States and would pose a substantial risk of harm to that person;

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- 1 (3) the public disclosure of the related record 2 could reasonably be expected to constitute an unwar-3 ranted invasion of a living person's personal privacy, 4 and that invasion of privacy is so substantial that it 5 outweighs the public interest; or
  - (4) the public disclosure of the related record would compromise the existence of an understanding of confidentiality currently requiring protection between a Government agent and a living cooperating individual or a foreign government, and public disclosure would be so harmful that it outweighs the public interest.
- 13 (b) Custody of Postponed Related Records.— A related record the public disclosure of which has been 14 15 challenged by an Executive agency or Government office may be postponed only by the Archivist but shall, pending 16 transmission to the National Archives, be held for reasons 17 18 of security and preservation by the originating body until such time as the information security program has been 19 20 established at the National Archives as required by section 21 4(e)(3).
- 22 (c) Annual Review of Postponed Related 23 Records and Additional Related Records.—(1) All 24 postponed or redacted records shall be reviewed annually 25 by the originating agency and the Archivist, consistent

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- 1 with the standards under subsection (a). The annual re-
- 2 views shall cease upon termination of activities of the Ar-
- 3 chivist under this Act pursuant to section 8(g).
- 4 (2) An annual review shall address the public disclo-
- 5 sure of any related records in the Collection, including any
- 6 related records discovered since the preceding annual re-
- 7 view in possession of any Federal, State, or local agency,
- 8 Government office, organization, or person.
- 9 (3) All postponed related records determined to re-
- 10 quire continued postponement shall require an unclassified
- 11 written description of the record and the reason for such
- 12 continued postponement. Such description shall be pro-
- 13 vided to the Archivist and published in the Federal Reg-
- 14 ister upon determination.
- 15 (4) All postponed records determined in an annual
- 16 review to no longer require continued postponement shall
- 17 be publicly disclosed in full and added to the Collection.
- 18 (d) Requirement to Disclose Postponed
- 19 Records.—Each related record shall be publicly disclosed
- 20 in full, and available in the Collection not later than 1
- 21 year after the termination of activities of the Archivist
- 22 under this Act under section 8(f), or the date that is 3
- 23 years after the date of the enactment of this Act, which-
- 24 ever is earlier, unless the President certifies that contin-
- 25 ued postponement is made necessary by—

1	(1) a current and identifiable harm to the mili-
2	tary defense, intelligence operations, law enforce-
3	ment, or conduct of foreign relations; and
4	(2) the identifiable harm is of such gravity that
5	it outweighs the public interest in disclosure.
6	SEC. 8. REVIEW OF RECORDS BY ARCHIVIST.
7	(a) Requirement for Review.—The Archivist
8	shall conduct a review of related records in accordance
9	with this section.
10	(b) DEADLINES FOR START OF REVIEW.—The Archi-
11	vist shall—
12	(1) not later than 30 days after the date of ap-
13	pointment of the Citizens Advisory Committee, pub-
14	lish in the Federal Register a schedule for con-
15	ducting the review; and
16	(2) not later than 90 days after the date of ap-
17	pointment of the Citizens Advisory Committee, begin
18	the review.
19	(c) Determinations of the Archivist Relating
20	TO PUBLIC DISCLOSURE AND POSTPONEMENT.—
21	(1) Presumption of Release to Public.—
22	The Archivist shall direct that all related records be
23	transmitted to the National Archives and disclosed
24	to the public in the Collection in the absence of clear
25	and convincing evidence that—

1	(A) a Government record is not a related
2	record; or
3	(B) a Government record or particular in-
4	formation within a related record qualifies for
5	postponement of public disclosure under this
6	Act.
7	(2) Powers.—
8	(A) Archivist.—The Archivist shall have
9	the authority to act in a manner prescribed
10	under this Act including authority to—
11	(i) direct Government offices to com-
12	plete identification aids and organize re-
13	lated records;
14	(ii) direct Government offices to
15	transmit to the National Archives related
16	records as required under this Act, includ-
17	ing segregable portions of related records,
18	and substitutes and summaries of related
19	records that can be publicly disclosed to
20	the fullest extent;
21	(iii) obtain access to related records
22	that have been identified and organized by
23	a Government office;

1	(iv) receive information from the pub-
2	lic regarding the identification and public
3	disclosure of related records;
4	(v) hold hearings, administer oaths.
5	and subpoena witnesses and documents
6	and
7	(vi) appoint liaisons to all Federal
8	agencies that have created related records
9	or have related records in their possession.
10	(B) CITIZENS ADVISORY COMMITTEE.—
11	The Citizens Advisory Committee shall have the
12	authority to act in a manner prescribed under
13	this Act including authority to—
14	(i) direct a Government office to make
15	available to the Citizens Advisory Com-
16	mittee, and if necessary investigate the
17	facts surrounding, additional information
18	records, or testimony from individuals
19	which the Citizens Advisory Committee has
20	reason to believe is required to ensure ful
21	disclosure of related records and fulfill its
22	functions and responsibilities under this
23	Act;
24	(ii) request the Attorney General to
25	subpoena private persons and State and

1	Federal employees to compel testimony
2	and other information relevant to its re-
3	sponsibilities under this Act;
4	(iii) require any Government office to
5	account in writing for the previous destruc-
6	tion of any records relating to the life or
7	death of Tupac Amaru Shakur;
8	(iv) receive information from the pub-
9	lic regarding the identification and public
10	disclosure of related records; and
11	(v) hold hearings, administer oaths,
12	and subpoena witnesses.
13	(C) Enforcement.—Any subpoena issued
14	under provisions of this Act, by the Archivist or
15	the Citizens Advisory Committee, may be en-
16	forced by any appropriate Federal court acting
17	pursuant to a lawful request.
18	(3) Notice of related record designa-
19	TION.—
20	(A) In determining to designate related
21	records, the Archivist must determine that the
22	record or group of records will more likely than
23	not enhance, enrich, and broaden the historical
24	record of the life and death of Tupac Amaru
25	Shakur.

1 (B) A Notice of Related Record Designation (NRRD) shall be the mechanism for the 2 3 Archivist to announce publicly its determination 4 that a record or group of records meets the definition of related records. 6 (4) Postponement.— 7 (A) The Archivist shall consider 8 render decisions on a recommendation by a 9 Government office under section 6(e)(2) to 10 postpone the public disclosure of a related 11 record. In carrying out this subparagraph, the 12 Archivist shall— 13 (i) consider and render decisions on 14 whether a record constitutes a related 15 record; 16 (ii) consider and render decisions on 17 whether a related record or particular in-18 formation in a record qualifies for post-19 ponement of disclosure under this Act; and 20 (iii) in the case of a related record 21 that qualifies for such postponement, set 22 specific conditions and dates for public dis-23 closure of the record, related to events or 24 specific dates when the reasons for post-25 ponement will end.

1	(B) A related record shall be released in its
2	entirety except for portions specifically post-
3	poned pursuant to the grounds for postpone-
4	ment of public disclosure of records established
5	in section 7(a), and no portion of any related
6	record shall be withheld from public disclosure
7	solely on grounds of non-relevance unless, in
8	the Archivist's sole discretion, release of a part
9	of a record is sufficient to comply with the in-
10	tent and purposes of this Act.
11	(C) In approving postponement of public
12	disclosure of a related record, the Archivist
13	shall seek to—
14	(i) provide for the disclosure of seg-
15	regable parts, substitutes, or summaries of
16	such a record; and
17	(ii) determine, in consultation with
18	the originating body and consistent with
19	the standards for postponement under this
20	Act, which of the following alternative
21	forms of disclosure shall be made by the
22	originating body:
23	(I) Any reasonably segregable
24	particular information in a related
25	record.

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1	(II) A substitute record for that
2	information which is postponed.
3	(III) A summary of a related
4	record.
5	(5) Notice.—
6	(A) IN GENERAL.—After a decision by the
7	Archivist under paragraph (4) that a related
8	record shall be publicly disclosed in the Collec-
9	tion or postponed for disclosure and held in the
10	protected Collection, the Archivist shall notify
11	the head of the originating body of the decision,
12	publish a copy of the decision in the Federal
13	Register within 14 days after the decision is
14	made, and provide that the decision is search-
15	able electronically.
16	(B) Contemporaneous notice to exec-
17	UTIVE AND LEGISLATIVE BRANCHES.—Contem-
18	poraneous notice shall be made to the President
19	for Archivist decisions regarding executive
20	branch related records, and to the oversight
21	committees specified in subsection (i) in the
22	case of legislative branch records. Such notice
23	shall contain a written unclassified justification

for public disclosure or postponement of disclo-

- sure, including an explanation of the application of standards contained in section 7.
- 3 (d) Presidential Authority Over Archivist4 Determination.—

5 (1) Public disclosure or postponement 6 OF DISCLOSURE.—After the Archivist has made a 7 formal decision concerning the public disclosure or 8 postponement of disclosure of an executive branch 9 related record or information within such a record, 10 or of any information contained in a related record, 11 obtained or developed solely within the executive 12 branch, and upon a written appeal to the President 13 by the originating agency, the Citizens Advisory 14 Committee, or third agency within 30 days after 15 such decision, the President shall have the sole and 16 non-delegable authority to require the disclosure or 17 postponement of such record or information under 18 the standards set forth in section 7, and the Presi-19 dent shall provide the Archivist with an unclassified 20 written certification specifying the President's decision within 30 days after the Archivist's decision 21 22 and notice to the executive branch agency as re-23 quired under this Act, stating the justification for 24 the President's decision, including the applicable 25 grounds for postponement under section 7, accom

- panied by a copy of the identification aid required under section 6. If, after 30 days, the President has not transmitted such written certification to the Archivist, the Archivist may proceed according to the previous formal decision.
  - (2) ANNUAL REVIEW.—Any executive branch related record postponed by the President shall be subject to the requirements of annual review, downgrading and declassification of classified information, and public disclosure of the collection set forth in section 7(c).
  - (3) RECORD OF PRESIDENTIAL POSTPONE-MENT.—The Archivist shall, upon its receipt, publish in the Federal Register a copy of any unclassified written certification, statement, and other materials transmitted by or on behalf of the President with regard to postponement of related records and provide that such copies are searchable electronically.

# (e) NOTICE TO PUBLIC.—

(1) Report requirement.—Every 30 days, the Archivist shall submit to the committees described in paragraph (2) and publish in the Federal Register a report on related records or particular information in related records the public disclosure of which is postponed by the Archivist under subsection

- 1 (c) or by the President under subsection (d) during 2 the preceding 30 days. With respect to each such 3 record, the report shall contain—
  - (A) a description of the subject of the record, the originating agency, the length or other physical description of the record, and each ground for postponement that is relied upon, and provide that the notice is searchable electronically.
  - (B) a description of actions by the Archivist, the originating agency, the President, or any Government office with respect to the related record (including a justification of each ground for postponement of the record or part of the record) and of any official proceedings conducted by the Archivist with regard to the record or part of the record; and
  - (C) a statement of the specific conditions and dates for the public disclosure of the record as set by the Archivist under subsection (c)(4)(A)(iii).
  - (2) Committees described in this paragraph are the Committee on Government Reform of the House of Representatives, the Committee on Homeland Security and

- 1 Governmental Affairs of the Senate, and the Citi-2 zens Advisory Committee.
- 3 (3) DEADLINE.—The first report required by 4 paragraph (1) shall be submitted and published not 5 later than the date that is 60 calendar days after 6 the date on which the Archivist first approves the 7 postponement of disclosure of a related record.
  - (4) ELECTRONIC SEARCHABILITY.—The Archivist shall ensure that the report required by this subsection is searchable electronically.

# (f) Reports by the Archivist.—

- (1) IN GENERAL.—The Archivist shall report the activities of the Archivist under this Act to the leadership of Congress, the Committee on Government Reform of the House of Representatives, the Committee on Homeland Security and Governmental Affairs of the Senate, the President, the head of any Government office whose records have been the subject of Archivist activity, and the Citizens Advisory Committee.
- (2) Annual reports.—The first report under this subsection shall be issued on the date that is 1 year after the date of enactment of this Act, and subsequent reports shall be issued every 12 months

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1	thereafter until termination of activities of the Ar-
2	chivist under this Act pursuant to section 8(g).
3	(3) Matters covered.—A report under para-
4	graph (2) shall include the following information:
5	(A) A financial report of the expenses for
6	all official activities and requirements of the
7	National Archives and its personnel.
8	(B) The progress made on review, trans-
9	mission to the Archivist, and public disclosure
10	of related records.
11	(C) The estimated time and volume of re-
12	lated records involved in the completion of the
13	Archivist's performance under this Act.
14	(D) Any special problems, including re-
15	quests and the level of cooperation of Govern-
16	ment offices, with regard to the ability of the
17	Archivist to operate as required by this Act.
18	(E) A record of review activities, including
19	a record of postponement decisions by the Ar-
20	chivist or other related actions authorized by
21	this Act, and a record of the volume of records
22	reviewed and postponed.
23	(F) Suggestions and requests to Congress
24	for additional legislative authority needs.

- (G) An appendix containing copies of re-1 2 ports of postponed records to the Archivist re-3 quired under section 7(c)(3) made since the 4 date of the preceding report under this subsection. 6 (H) Any recommendations made by the 7 Citizens Advisory Committee. 8 (I) Any recommendations of the Archivist. 9 (g) Notice of Termination of Activities Under 10 This Act.—At least 90 calendar days before completing activities required under this Act and submitting the cer-11 12 tification under subsection (h), the Archivist shall provide written notice to the President and Congress of the Archivist's intention to terminate activities under this Act at 15 a specified date. 16 (h) CERTIFICATION OF COMPLETION OF ARCHIVIST ACTIVITIES UNDER THIS ACT.—Upon completing activities required under this Act, including collecting related 18 19 records, reviewing related records, and releasing or postponing related records, the Archivist shall submit to the 21 President and Congress a written certification that the ac-22 tivities of the Archivist are complete under this Act. 23 (i) Oversight.—The Committee on Government Re-
- 25 on Homeland Security and Governmental Affairs of the

form of the House of Representatives and the Committee

1	Senate shall have continuing oversight jurisdiction with re-
2	spect to the official conduct of the Archivist and the Citi-
3	zens Advisory Committee, and the disposition of postponed
4	or newly discovered records after termination of activities
5	of the Archivist under this Act pursuant to section 8(g)).
6	and shall conduct periodic hearings on the conduct of the
7	Archivist and the Citizens Advisory Committee not less
8	than every year for a period ending 3 years after the date
9	of the enactment of this Act.
10	SEC. 9. DISCLOSURE OF MATERIALS UNDER SEAL OF
11	COURT.
12	(a) Requests to Attorney General.—
13	(1) Requests for information or evidence
14	UNDER SEAL.—The Archivist may request the Attor-
15	ney General—
16	(A) to petition any court in the United
17	States or abroad to release any information or
18	physical evidence relevant to the life or death of
19	Tupac Amaru Shakur that is held under seal of
20	the court; or
21	(B) to subpoena any such information or
22	evidence if such information or evidence is no
23	longer in the possession of the Government.
24	(2) Requests for information under in-
25	JUNCTION OF SECRECY OF A GRAND JURY —

- 1 (A) The Archivist may request the Attor2 ney General to petition any court in the United
  3 States to release any information relevant to
  4 the life or death of Tupac Amaru Shakur that
  5 is held under the injunction of secrecy of a
  6 grand jury.
  - (B) A request for disclosure of related materials under this Act shall be deemed to constitute a showing of particularized need under Rule 6 of the Federal Rules of Criminal Procedure.
- 12 (b) Sense of Congress.—It is the sense of the 13 Congress that—
  - (1) the Attorney General should assist the Archivist in good faith to unseal any records that the Archivist determines to be relevant and held under seal by a court or under the injunction of secrecy of a grand jury;
  - (2) the Secretary of State should contact any other foreign government that may hold information relevant to the life and death of Tupac Amaru Shakur to seek the disclosure of such information, and report on progress on these matters to the Archivist in a timely fashion; and

- 1 (3) all Executive agencies should cooperate in
- 2 full with the Archivist to seek the disclosure of all
- 3 information relevant to the life and death of Tupac
- 4 Amaru Shakur, consistent with the public interest.

#### 5 SEC. 10. PRIVATE RIGHT OF ACTION.

- 6 (a) IN GENERAL.—Any person who is aggrieved by
- 7 a violation of this Act may bring a civil action in an appro-
- 8 priate district court for declaratory or injunctive relief
- 9 with respect to the violation.
- 10 (b) Attorney's Fees.—In a civil action under this
- 11 section, the court may allow the prevailing party (other
- 12 than the United States) reasonable attorney fees, includ-
- 13 ing litigation expenses, and costs.

#### 14 SEC. 11. RULES OF CONSTRUCTION.

- 15 (a) Precedence Over Other Law.—When this
- 16 Act requires transmission of a record to the Archivist or
- 17 public disclosure, it shall take precedence over any other
- 18 law (except section 6103 of the Internal Revenue Code),
- 19 judicial decision construing such law, or common law doc-
- 20 trine that would otherwise prohibit such transmission or
- 21 disclosure.
- 22 (b) Freedom of Information Act.—Nothing in
- 23 this Act shall be construed to eliminate or limit any right
- 24 to file requests with any executive agency or seek judicial
- 25 review of the decisions pursuant to section 552 of title 5,

- 1 United States Code, except that any related record discov-
- 2 ered after termination of activities of the Archivist under
- 3 this Act pursuant to section 8(g) shall be considered for
- 4 postponement or public disclosure under the standards of
- 5 this Act, not such section 552.
- 6 (c) JUDICIAL REVIEW.—Nothing in this Act shall be
- 7 construed to preclude judicial review, under chapter 7 of
- 8 title 5, United States Code, of final actions taken or re-
- 9 quired to be taken under this Act.
- 10 (d) Existing Authority.—Nothing in this Act re-
- 11 vokes or limits the existing authority of the President, any
- 12 executive agency, the Senate, or the House of Representa-
- 13 tives, or any other entity of the Government to publicly
- 14 disclose records in its possession.
- (e) Rules of the Senate and House of Rep-
- 16 RESENTATIVES.—To the extent that any provision of this
- 17 Act establishes a procedure to be followed in the Senate
- 18 or the House of Representatives, such provision is adopt-
- 19 ed—
- 20 (1) as an exercise of the rulemaking power of
- 21 the Senate and House of Representatives, respec-
- 22 tively, and is deemed to be part of the rules of each
- House, respectively, but applicable only with respect
- 24 to the procedure to be followed in that House, and

- 1 it supersedes other rules only to the extent that it
- 2 is inconsistent with such rules; and
- 3 (2) with full recognition of the constitutional
- 4 right of either House to change the rules (so far as
- 5 they relate to the procedure of that House) at any
- 6 time, in the same manner, and to the same extent
- 7 as in the case of any other rule of that House.

#### 8 SEC. 12. AUTHORIZATION OF APPROPRIATIONS.

- 9 There are authorized to be appropriated such sums
- 10 as are necessary to carry out this Act, to remain available
- 11 until expended.

## 12 SEC. 13. RECORDS PENDING.

- 13 Upon termination of activities of the Archivist under
- 14 this Act pursuant to section 8(g), all records that are still
- 15 pending postponement determinations shall be presumed
- 16 to be available for release to the public. Any related record
- 17 discovered in the possession of any Government agency or
- 18 entity after termination of such activities shall be released
- 19 to the Archivist for public disclosure under the provisions
- 20 of this Act.

#### 21 SEC. 14. WHISTLEBLOWER PROTECTION.

- All members of the staff of the National Archives,
- 23 the Archivist, and all Federal agencies covered under this
- 24 Act shall treat relevant employees in accordance with the
- 25 provisions of chapter 23 of title 5, United States Code,

- 1 prohibiting certain personnel practices (commonly referred
- 2 to as whistleblower protection provisions), particularly re-
- 3 lating to the disclosure of improper document retention,
- 4 release, and disclosure.

## 5 SEC. 15. SEVERABILITY.

- 6 If any provision of this Act or the application thereof
- 7 to any person or circumstance is held invalid, the remain-
- 8 der of this Act and the application of that provision to
- 9 other persons not similarly situated or to other cir-
- 10 cumstances shall not be affected by the invalidation.

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